

STAFF REPORT

Board of Zoning Appeals

Meeting Date: December 18, 2024

Case #: BZA-2024-287 Address: 355 S. Bridge Road

Appellant: Jill Stephenson, Co-owner **Zoning**: "C-2" General Commercial

Appellant: Roberta Bero, Co-owner

Request: Request for an Area Variance from Section 5.10.3.C.ii to allow for a reduction in the

number of required on-site commercial parking spaces (85 required/62 proposed).

SUMMARY:

The property is family owned and has recently discontinued the boat storage and fiberglass repair business on the property. They are opening a new 100' x 170' (17,000s.f.) indoor pickleball facility named "The Backyard" that will include 6 indoor courts, a pro shop, 2 indoor golf simulators, a kitchen and beverage area, and a mezzanine. A 2,400s.f. building that was part of the former business has remained on the property at the rear of the new building for storage of equipment.

The owners received a zoning permit (Permit# 2024-223) in September 2024 for the construction of the new building. Part of the review process for new construction is to ensure that landscaping and parking are planned for, and installed per the zoning requirements outlined in Section 5.8 & 5.10. The landscaping plan has not yet been finalized and will need to be submitted to the zoning office for review and to supplement their permit prior to occupancy of the building.

The parking plan was required to provide 1 parking space for every 200s.f. of the 17,000s.f. building that the public would be occupying, which resulted in 85 parking spaces being required. According to the site plan provided by the applicants at the time the permit was issued, 92 spaces were shown on the site plan, satisfying and exceeding this requirement. The property owners are now coming to this Board to request alleviation of 30 (23 required/7 were extra) of the parking spaces, bringing down the total number of spaces to be provided on the property to 62. The applicants have outlined in their narrative statement their argument as to why they are asking for this request and why they feel 62 parking spaces will be ample to serve this building and use. Part of their argument is that 14,000s.f. of the building will be occupied by the 6 pickleball courts, that at the most, will have 24-30 people on them at any given time. They also explain that some of the area where these 30 parking spaces were planned to be installed, they would like to use for outdoor use such as cornhole and other outdoor yard game activities for other patrons not participating in pickleball.

ANALYSIS:

Staff provides the following analysis of the decision standards the Board utilizes in their deliberations for deciding whether the request should be approved or denied. The Board is not obligated to agree in whole or in part with any of Staff's review:

The property in question will yield a reasonable return and can be beneficially used without the variance because the property can continue to be used for this commercial use as well as any other commercial use listed for the "C-2" General Commercial zoning district.

Whether the request is substantial or not can be debated. One the one hand, the request makes sense considering the number of patrons capable of using the pickleball portion of this property at any given time. On the other hand, with the other uses proposed within the facility and on the property, and whether this facility will be used for a tournament-type setting, may warrant the need for additional parking spaces.

The essential character of the neighborhood would not be substantially altered or suffer a substantial detriment as a result of the variances so as long as patrons do not start using neighboring commercial properties for overflow parking.

There is no indication that there would be a detrimental effect on the delivery of government services since utilities are existing and available to the property.

The applicant's narrative statement says they were not aware of the specific zoning requirements based on building size vs. usage.

The property owner's predicament can feasibly be obviated through some method other than a variance by implementing the plan that was approved with the zoning permit showing that the parking requirement can be satisfied.

The spirit and intent of the zoning resolution would be met because the minimum number of parking spaces necessary should be provided and not an overabundance of unneeded parking spaces.

STAFF RECOMMENDATION:

Should the Board approve this request, Staff would recommend the following Condition:

1.) That, any parking spaces being provided on the gravel material are always adequately marked either through signage, wheel wells, or some other demarcation so patrons know how and where to park at all times.

SUBMITTED BY:

Kathryn A. Dale, AICP

Danbury Township Zoning Inspector

Date Prepared: December 2, 2024

List of Exhibits Enclosed:

Exhibit 1: BZA Application

Appellants Narrative Statement Site Plan & General Building Plans Adjacent property owners' notification list

Property Deed

Exhibit 2: Approved Permit# 2024-223

Site plan



BOARD OF ZONING APPEALS

	Danbury Township, Ohio APPLICATION						
_	Date Filed: 10/26/2024 Application #: 2024-287						
	972 E. Port Clinton Rd. Action:						
9	Marblehead, Ohio 43440 P: (419) 734-6120 F: (419) 734-3137 Rejected Permit: Approved Permit:						
	d: www.danburytownship.com						
1.	Property Location: 355 S. Bridge Road Lakeside-Marblehead, OH 43440						
	Parcel ID# 0142015731859000 Zoning District : C-2						
	Attach Deed For Complete Property Legal Description						
	Existing Use Marine Repair and Storage Proposed Use Indoor pickleball facility						
2.	Agent Jill Stephenson, co-owner Address 110 Cherry Street						
	City Marblehead State OH Zip 43440 Phone 419-656-5222						
	Email: stephensonj482@gmail.com						
3.	Appellant/ Owner Peninsula Endeavors/ Roberta Bei Address 314 E. Main Street						
	City_Marblehead StateOH Zip_43440 Phone_734-395-4584						
	Email: cajory1@gmail.com						
	Use an additional application if there is more than one owner making the request.						
4.	Specific Request:						
	X Area Variance Use Variance Special Exception Conditional Use Appeal						
	Chapter / Section Sec 3.9 - C-2 General Commercial; Sec 5.10 Parking requirements						
	Commercial Buildings One (1) space for each two hundred (200) square feet of floor area. For the new						
	17,000 square foot building 85 parking spaces are required. (proposed)						
	Practical Difficulty Parking requirements are excessive given the nature of the building see attached.						
	Attach Separate Narrative Statement Describing The Request If Additional Space Is Needed.						
5	Attach a Narrative Statement with a response to each Decision Standard listed in Attachment "A" hereto as is relates						

- to the specific request.
- 6. Maximum 11" x 17" sized drawings. Attach a scaled site plan/ plot plan showing the dimensions of the property, location of roads, size and location of existing and proposed structures, including but not limited to driveways, patios, sidewalks and decks, as well as the setback distances from the property lines to each of these aforementioned items on

the property. Elevations shall also be submitted when applicable. Applications for signs shall include all drawings depicting the size, height and location of the proposed sign.

A typewritten list of the names & address the property involved.	ses of the property owners contigu	uous to and directly across the street from				
8. Photographs or any other information and	8. Photographs or any other information and documentation as it relates to the request being made.					
An application is hereby made for an appeal before the appellant(s) and agent(s) that the Board of Zoning Apped decision. The BZA only hears relevant, sworn testimony standing to testify in a particular matter. The Appellant bulless appealed to the judicial system, the subject proper an application be granted, a permit shall be applied for a that the information and statements given on this application.	als is a quasi-judicial Board. The BZA's from the Appellant, his/her duly appoin as the right to cross-examine any testimoty shall comply with the decision render and issued 30 days after such decision is tion, drawings and specification are to th	s primary function is to hear testimony and issue a need agent or attorney, and any other person with ony given. Hearings are open to public attendance. red and the laws of the State of Ohio, and; should rendered. The Appellant and Agent hereby certify the best of their knowledge, true and correct. 10/26/2024				
Agent's Signature)		(Date)				
Koluntz Se	10	10/26/2024				
(Appellant's Signature)		(Date)				
Filing Fee = \$200.00 Legal Ad Fee \$	Postage Fee \$ Total Fees	Paid \$ Amount Invoiced \$				
	List of neighboring property owners	SUBMISSION DATES.				
INCOMPLETE OR L	ATE APPLICATIONS WILL NOT B	SE ACCEPTED.				
	Do not write below this line					
	ZONING SUMMARY					
BZA Hearing Date: 12/18/24		BZA Application #: 2024-28				
Notice Sent to Newspaper: 1212124	Published: 12/7/24					
Notice Sent to Neighboring Property Ov	vners: 12/2/24					
BZA Action: Approved Denied	Approved w/ Conditions	Vote:				
Decision Sheet signed:	Expiration of Approval:					
Date Letter Sent to Appellant:						
Permit# Issued:	Date:					

Attachment A

Narrative Statement

<u>Practical Difficulty</u>: According to Section 5.10 of the Zoning Resolution, dated 08/18/2023, parking requirements for a property zoned as C-2 (General Commercial) is one (1) parking space for every 200 square feet of floor area. For our purposes, the square footage of the new construction is 17,000 sq ft and would require 85 parking spaces. [Note: each space should be minimally 20' x 10']. The requirement ensures there is ample parking spaces for employees and potential customers; thereby, preventing unwanted overflow parking in non parking areas or on adjacent properties, and to mitigate congestion and safety concerns when demand for parking exceeds the allocated spaces.

Determining the number of parking spaces required is calculated at 1 space for every 200 square foot of floor space (C-2). Many general commercial faciliies have a standard layout and are designed to space employees and customers evenly or comfortably across the available floor space - making the 1 parking space for every 200 square feet reasonable. For our new 17,000 square foot facility - 14,000 square feet is dedicated to 6 pickleball courts with a maximum of 4 players on one court at any given time. So the maximum number of people in that area at any one time will be 24 - 30 (if we included instructors, employees or referees). Given the nature of the facility, the parking requirement places an undue burden on the owners to utilize property for parking spaces that otherwise could be used for a small outdoor space for activities (corn hole, social gathering).

Using the parking requirement for the remainder of our facility square footage, three thousand square feet would require 15 parking spaces. If we add the projected maximum number of players (30) in the 14,000 sq ft play area, we would have 45 parking spaces. To provide for parking spaces for additional people using the outdoor space, we would add 18 parking spots for a total of 63 parking spaces. Respectfully, we are requesting that the zoning board relieve the parking burden from 85 spaces to 63 spaces due to the special circumstances of this facility.

The burden of the extra parking spaces for an area that can maximally accommodate 30 people at a given time will greatly diminish the owner's use of the property. Within a year of opening, we plan to establish a small outdoor space for our community to relax and participate in lawn games (corn hole, croquet) during the summer months. The area we have available and designated for this small gathering area would be greatly reduced, possibly rendering the plan obsolete, with the additional 23 parking spaces. The 85 space requirement would negatively impact the aestetics, usability, and profitability of the property.

Decision Standards

Section 7.8.2.C.i - Area Variances:

A. Whether the property in question will yield a reasonable return or whether there can be any beneficial use of the property without the variance.

The beneficial use of the property and profitability will be severely limited without the parking variance requested.

B. Whether the variance is substantial.

Given the unique circumstances of the 14,000 square feet of court space that will limits occupancy to 24 participants at one time, the requested parking variance would not be substantial.

C. Whether the essential character of the neighborhood would be substantially altered or whether adjoining properties would suffer a substantial detriment as a result of the variance.

The essential character of the property would be increased with the variance - allowing the owners to beautify the outdoor space - rather than having a largely unused parking area. Adjoining properties would benefit from this enhancement to the area as well.

D. Whether the variance would adversely affect the delivery of governmental services (for example, water, sewer, garbage).

There would be no impact on the delivery of governmental services.

E. Whether the property owner purchased the property with knowledge of the zoning restriction.

The property owners knew there would be parking requirements for a commercial building. The owners did not anticipate that the usage of a facility would not be taken into account for the parking allotment required.

F. Whether the property owner's predicament feasibly can be obviated through some method other than a variance.

No alternatives exist to mitigate the constraints the parking requirement will have on the property owners.

G. Whether the spirit and intent behind the zoning requirements would be observed and substantial justice done by granting the variance.

The spirit and intent of the zoning requirement and justice to the property owners will be served with approval of the parking variance. The owners understand and support the requirement, but ask for consideration for a variance based on the unique use of the majority (14,000 sq ft) of the floor space that limits occupancy.

Section 7.8.2.C.ii - Use Variances:

A. The special circumstances or conditions applying to the building or land in question are peculiar to such lot or property and do not apply generally to other land or buildings in the vicinity and were not created by the applicant.

The facility is an indoor pickleball facility with 6 indoor courts. The court area compromises 14,000 square feet of the 17,000 square foot structure. Each court can only accommodate 4 players at one time - limiting the occupancy to the 14,000 sq ft to 24 occupants.

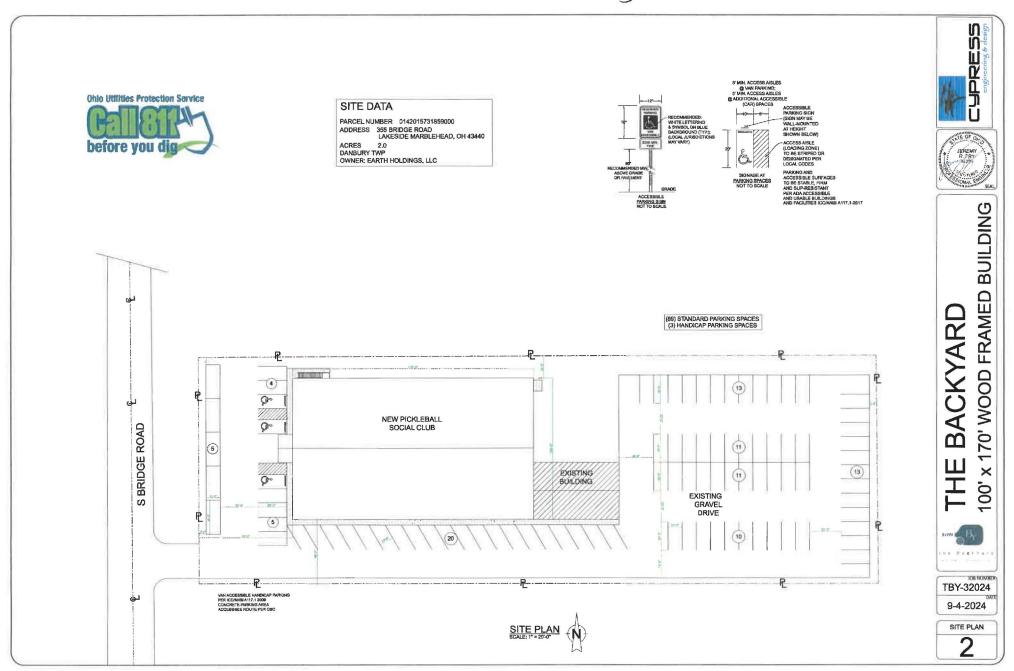
B. The granting of the application is necessary for the preservation and enjoyment of a substantial property right and not merely to serve a convenience to the applicant.

Granting the variance to the parking requirement, due to the specific and unique circumstances of the building, is necessary so the owner may develop their property to its fullest measure. Adding the small outdoor space will provide consumers with the opportunity to enjoy the outdoors during the summer months and provide the owners with an alternative revenue source. The owners are committed to putting financial resources into developing the small area in a comfortable, inviting outdoor space. The requested variance is not merely a convenience, but is necessary to preserve the owner's use and profitability of the property.

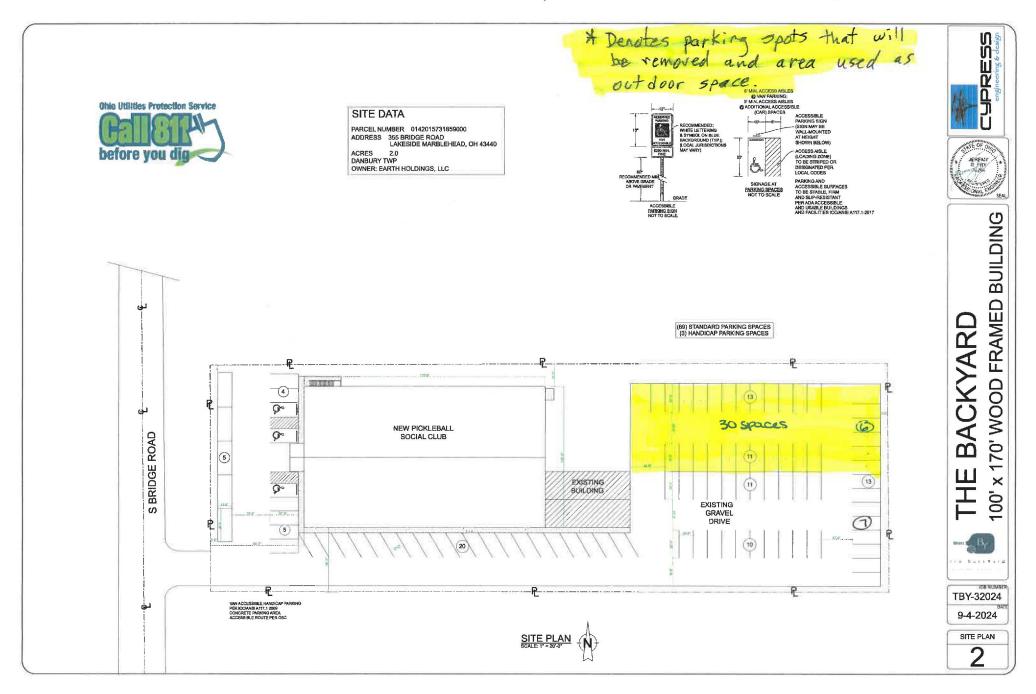
C. The authorizing of the variance will not impair an adequate supply of light and air to adjacent property or unreasonably increase the congestion in public streets, or increase the danger of fire or imperil the public safety or unreasonably diminish or impair established property values within the surrounding areas, or in any way impair the health, safety, convenience, or general welfare of the inhabitants of the Township.

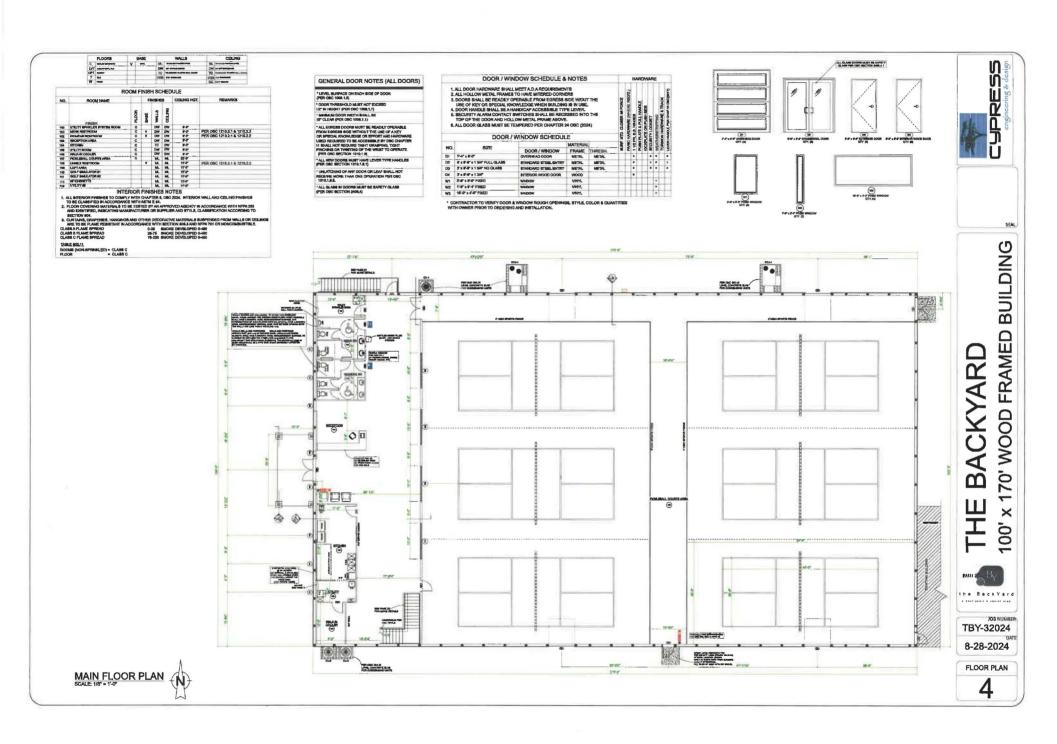
Granting the variance would not impair light or air to adjacent properties, unreasonably increase congestions on public streets, danger of fire or imperil the public safety, or impair health, safety, convenience or general welfare of the inhabitants of the Township. There would be no negative impact on the property values of the surrounding areas.

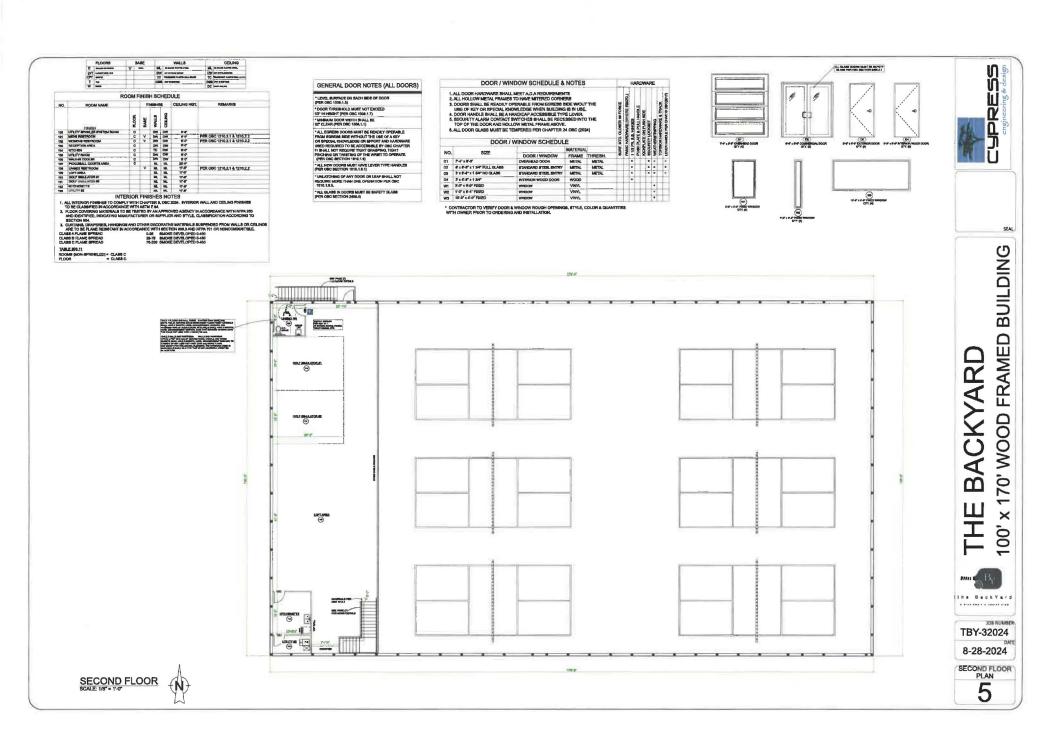
Existing Plan ul 92 parking spots

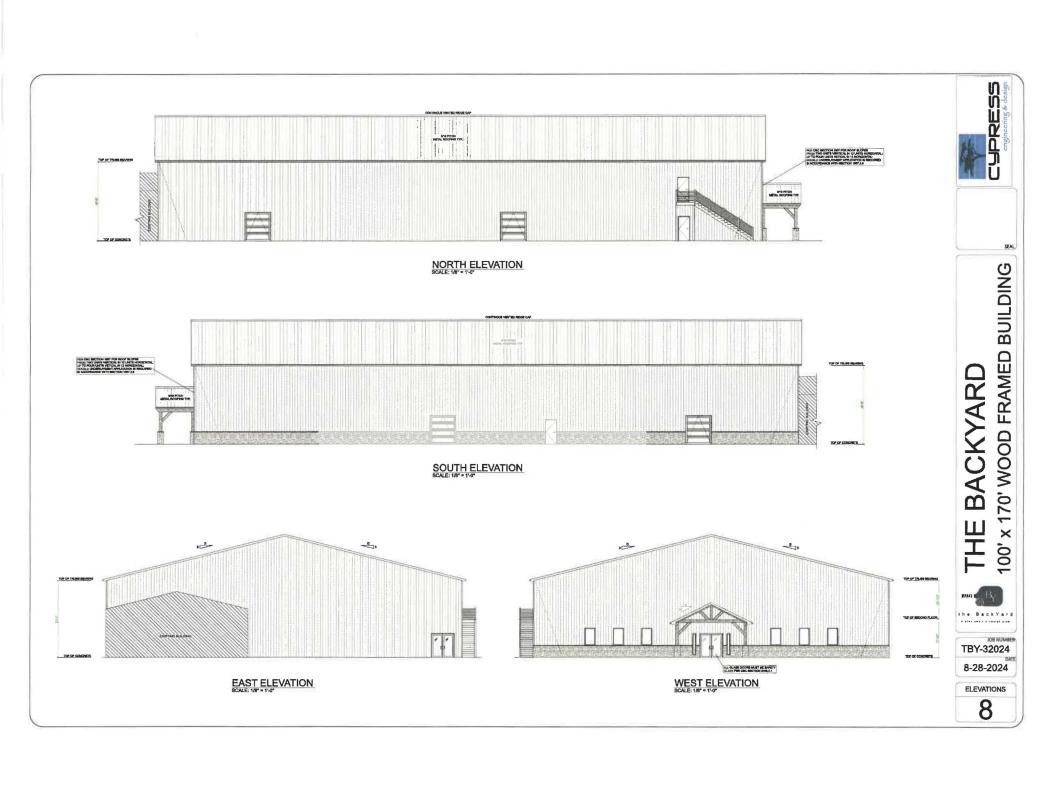


Proposed Special Exception Variance









List of Neighboring Property Owners

KRISTENSEN SONJA 5754 EAST HARBOR RD LAKESIDE MARBLEHEAD, OH 43440-9316

Parcel ID

014118111578

3000

Sec/Twp/Rng n/a
Property SR 269
Address (REAR)

PAUL R GERRARD TRUSTEE 11250 E BAYSHORE RD LAKESIDE MARBLEHEAD, OH 43440-2309

Parcel ID

0140467606665005

Sec/Twp/Rng

n/a

Property

319 S BRIDGE RD

Address

LAKESIDE

MARBLEHEAD

BOYTIM NED R 2020 S LATTIMORE DR LAKESIDE MARBLEHEAD, OH 43440-2491

Parcel ID

0140945219678001

Sec/Twp/Rng

n/a

Property

369 S BRIDGE RD

Address

LAKESIDE

MARBLEHEAD

BARTH JAMES R & JANIS BARTH L.E. & BARTH PHILIP J 360 S BRIDGE RD LAKESIDE MARBLEHEAD, OH 43440-9787

> Parcel ID0141174815711000 Sec/Twp/Rngn/a Property Address360 SR 269 LAKESIDE MARBLEHEAD



08/20/2024 01:57 PM 202400003694 Filed for Record in OTTAWA County, Ohio Nathan J. Daniels

OR Vol 1894 Pgs 11 - 13

Rec Fees: \$42.00

his conveyance has been examined and this search conveyance has been examined and the seation 319-202 of granter complied the revised code. 12531 Jennifer J. Widmer, County Auditor TRANS. 6-a0-a0a4

LIMITED WARRANTY DEED

KNOW ALL MEN BY THESE PRESENTS that PINE CREEK, LLC, an Ohio limited liability company, for valuable consideration paid, grants with limited warranty covenants, except as stated below, to PENINSULA ENDEAVORS LLC, an Ohio limited liability company, whose tax mailing address is 314 E. Main Street, Marblehead, Ohio 43440, the following described real property:

Situated in the Township of Danbury, County of Ottawa and State of Ohio:

A parcel of land in the West 33 acres of Lot Number 10, Section 4, in Danbury Township, Ottawa County, Ohio, which is bounded and described as follows:

Beginning at the Northwest corner of said Section 4, said point of beginning also being the Northwest corner of said Lot Number 10; thence Easterly along the North line of the Northwest 1/4 of said Section 4 and along the North line of said Lot Number 10, a distance of 540.87 feet to an iron pipe on the East line of the West 33 acres of said Lot Number 10; thence Southerly along the East line of the West 33 acres of said Lot Number 10, a distance of 100.00 feet to an iron pipe; thence Westerly along a line parallel with the North line of the Northwest ¼ of said Section 4, a distance of 540.87 feet to a point on the West line of the Northwest 1/4 of said Section 4, also deemed to be the centerline of State Route 269; thence Northerly along the West line of the Northwest 1/4 of said Section 4, a distance of 100.00 feet to the point of beginning.

Containing 1.24 acres of land, more or less, but subject to legal highways, all legal easements and restrictions and leases of record and of records in respective utility offices.

Also, a parcel of land in the West 33 acres of Lot Number 10, Section 4 in Danbury Township, Ottawa County, Ohio, which is bounded and described as follows:

EXECUTED this 20 day of ______, 2024.

PINE CREEK, LLC an Ohio limited liability company

By: Frank T. Cannon, Jr. Its: Managing Member

STATE OF OHIO, COUNTY OF OTTAWA, SS:

This is an acknowledgment. No oath or affirmation was given.

Before me, a Notary Public in and for said County, personally appeared the abovenamed Frank T. Cannon, Jr., Managing Member of Pine Creek, LLC, an Ohio limited liability company, who acknowledged that he did sign the foregoing instrument, and that the same is his free act and deed and the free act and deed of the limited liability company.

IN TESTIMONY WHEREOF, I have hereunto set my hand and official seal at Port Clinton, Ohio, this <u>20</u> day of 2024.

MOTARY PUBLIC

This instrument prepared by: sg James C. Barney, Attorney at Law Port Clinton, Ohio 43452



TAMARA E. LUEBCKE Notary Public, State of Ohio My Commission Expires May 31, 2026

HARTUNG TITLE

Inst #202400003694



Danbury Township

ZONING CERTIFICATE

Danbury Township, Ottawa County, Ohio 5972 E. Port Clinton Eastern Road Marblehead, Ohio 43440 (419) 734-6120

Certificate Number:

2024-223

ADDRESS:

355 S. Bridge Road

PARCEL NO:

0142015731859000

LOT NO:

ZONING DISTRICT: C-2: General Commercial

ISSUED TO:

Peninsula Endeavors, LLC

314 E. Main Street

Marblehead, Ohio 43440

PERMIT TYPE:

New Commercial Bldg.

DETAILS:

100' x 170' Commercial Bldg. w/ 10' x 20' porch entry for Indoor Pickleball/ Recreation

PERMIT DATE:

09/04/24

athrup a Dale

FEE: \$850.00

EXP. DATE: 09/04/2025

It is hereby certified that the above use as shown on the plats and plans submitted with the application conforms with all applicable provisions of the Danbury Township Zoning Resolution. The issuance of this permit does not all ow the violation of Danbury Township Zoning Resolutions or other governing Regulations. The applicant is responsible for obtaining a building permit (if required) from the Ottawa County Building Department prior to commencing work on the proposed improvements. A preliminary and final zoning inspection must be scheduled by the applicant.

APPROVED BY:

DATE: 09/04/24

Zoning Inspector

Danbury Township, Ohio

ZONING PERMIT APPLICATION

				,			ation #: 2024-223
M E	972 E. Port Clinton Rd. Iarblehead, Ohio 43440 S: (419) 734-6120 F: (419) 734-3137	Аррі	roval Date:	94	124	BZA C	ase #:
	b: www.danburytownship.com						
1.	. Property Location: 355 S. Bridge Road Lakeside-Marblehead, OH 43440						
	Subdivision 0142015731859000 Lot # 10 Zoning District "C-2" Gen. Com						2" Gen. Comm.
Ph	Existing Use Commercial Buckeye Marine				THE REAL PROPERTY.		nercial Pokleball
2.	Applicant Roberta Bero	,	Address				
	City Marblehead	_State					734-395-4584
	Email: cajory l@gmail.com						
3.	Owner Peninsula Endeavors LLC		Address	314 E	. Main	Street	
	City_Marblehead	State	OH	Zip_4	3440	Phone	734-395-4584
	Email: cajory1@gmail.com						
4.	Contractor/ Architect Swiss Construction	n	Address	2898	Fownsl	hip Rd 7	
	City Brinkhaven	State	ОН	Zip_4	13006	Phone	(844) 763-4500
	Email: vinton@swissconstruction.com						
5.	5. Site Plan: Attach site plan for subject property. See Instructions & Sample.						
6.	Type of Improvement Residential Use New Single Family (w/Deck) New Two-Family New Multi-Family, No. of Units Addition Accessory Structure Decks or Patios Swimming Pools (above or inground) Walls or Fences Temporary Uses - Dates From: Signs - Permanent Temporary Docks sf. Other (specify)		existing Add Acc Ten Sign Wal Ren Doc	w Building ons of extended building lition essory Superary as — Perfolls or Fernodel/ Teks, Fing	ng(s) each Blo ng 40' Structur Uses - I manent nces 'enant F ger, Ma	e Dates From Sinish in or Wa	construction 100' x 170' om: Temporary lkwaysf.

7.	7. Project Description: The new construction will house an indoor pickleball facility and social club - featuring					
6 indoor courts, pro shop area, concession and beverage area, seating area, and 2 golf simulators.						
8.	Are the property line pins located or have you	yes	(yes/no)			
9. If application is for a non-residential use, list total square footage of building per floor. If application is for a residential use list total area of living space per floor as well as total area of all applicable attachments to the structure. Attach sketch of lot, showing existing buildings and proposed construction or use for which application is made. Give dimensions, indicate north and provide the following information: Existing Proposed Existing Proposed						
	Basement: sf. sf.	Front Yard Setback:	250 _{ft.}	65 ft.		
	First floor: 2400 sf. \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	Side Yard Setback:	1L.			
	Second floor: sf. sf.	N side:	75,5 ft.	/5.5 ft.		
	- Control of the Cont	S side:	46 ft.	73.5 n. 46 ft.		
	20 2		4	4		
	Garage/carport: 1140 sf. sf.	Rear Yard Setback:	195 ft.	<u>&61</u> ft.		
		sf. (Setbacks are from the property lines, not the edge of the road)				
	Breezeway: sf. sf.		Lot Coverage:			
	Accessory: 120 sf. sf.	A. Principal Building	-	M. wsf.		
	Parking: sf. sf. other: 0 sf 3000 loftsf	B. Total of Accessory	_	sf. 82170 sf		
	Other: $0 \text{ sf.} \frac{3000 \text{ lon}}{\text{sf.}}$	C. Lot Width x Lot Do	•	82170 sf.		
Highest point of building above the established grade: $20'$ ft. $34'$ ft. [(A +B) ÷ C] x 100 = 23.65 %						
		85 parking space regi	d 92 provid	led		
	NOTE: Private deed restricti	ons may need to be met in some area	is of the township.			
Application is hereby made for a zoning certificate. It is understood and agreed by the applicant that any error, misstatement or misrepresentation of fact or expression of fact in the application, either with or without intention on the part of the applicant, such as might, or would, operate to cause the issuance of a permit in accordance with this application, shall constitute sufficient ground for the revocation of the permit at any time. The owner of this building or premises and the undersigned, do hereby agree to comply with all the laws of the State of Ohio and the Zoning Resolution of Danbury Township, and to construct the proposed building or structure or make the proposed change or alteration in accordance with the plans and specifications submitted herewith, and certify that the information and statements given on this application, drawings and specification are to the best of their knowledge, true and correct.						
	Loberta Bero		08/12/2024			
	(Applicant's Signa	ature)	(Date)			
Do not write below this line						
ZONING CERTIFICATE						
Upon the basis of Application No, the statements in which are made a part hereof, the proposed usage (is or isn't) found to be in accordance with the Danbury Twp. Zoning Resolution and is hereby (approved or rejected) for the Zoning District. Danbury Township Zoning Inspector 5972 F. Port Clinton Road, Marblehead, Ohio 43440						
Date Application Received 8/12, 20,24 Fee Paid \$ 85000 Cash/ Check # 214						
Date Application Ruled On 9 4 4 , 20 24 If certificate refused, reason for refusal:						

